STATE OF NEW HAMPSHIRE 1 PUBLIC UTILITIES COMMISSION 2 3 January 29, 2020 - 2:11 p.m. NHPUC 13FEB'20PM3:15 4 Concord, New Hampshire 5 6 RE: **DE 19-142** PUBLIC SERVICE COMPANY OF NEW 7 HAMPSHIRE d/b/a EVERSOURCE ENERGY: Rate Recovery of Costs in Excess of 8 the Cumulative Reduction Cap Under the Power Purchase Agreement with 9 Berlin Station, LLC. 10 11 Chairwoman Dianne Martin, Presiding PRESENT: 12 Cmsr. Kathryn M. Bailey Cmsr. Michael S. Giaimo 13 Doreen Borden, Clerk 14 15 Reptg. Public Service Company of New APPEARANCES: 16 Hampshire d/b/a Eversource Energy: Jessica A. Chiavara, Esq. 17 Robert A. Bersak, Esq. 18 Reptg. Burgess Biopower, LLC: Carol J. Holahan, Esq. (Foley Hoag) 19 Reptg. the City of Berlin: 20 Christopher L. Boldt, Esq. (Donahue..) 21 22 Court Reporter: Steven E. Patnaude, LCR No. 52 23

24

CERTIFIED ORIGINAL TRANSCRIPT

| 1 | | |
|----------|--------------|---|
| 2 | APPEARANCES: | (Continued) |
| 3 | | Reptg. Residential Ratepayers: D. Maurice Kreis, Esq., Consumer Adv. |
| 4 | | Pradip Chattopadhyay, Asst. Cons. Adv. Office of Consumer Advocate |
| 5 | | Reptg. PUC Staff: |
| 6 | | F. Anne Ross, Esq. Brian D. Buckley, Esq. |
| 7 | | Thomas C. Frantz, Dir./Electric Div. Richard Chagnon, Asst. Dir./Electric |
| 8 | | Stephen Eckberg, Electric Division |
| J L 0 | | |
| L 1 | | |
| L 2 | | |
| L 3 | | |
| L 4 | | |
| L 5 | | |
| L 6 | | |
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| 1 | | | |
|----|-------------|--|-----|
| 2 | | EXHIBITS | |
| 3 | EXHIBIT NO. | DESCRIPTION PAGE | NO. |
| 4 | 3 | Corrected Supplemental Rate Impact of this Agreement on | 9 |
| 5 | | the Typical Residential Customer | |
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| 7 | | the Typical C&I Customers in classes reflected in Attachment A | |
| 8 | | to the Eversource Energy filing dated 12-21-19 | |
| 9 | 5 | First Amendment to the Amended | 10 |
| 10 | 3 | and Restated Power Purchase Agreement | 10 |
| 11 | 6 | Testimony of Frederick B. White | 10 |
| 12 | 7 | - | 10 |
| 13 | 7 | Settlement Agreement, with attachments, of the Rate Recovery of Costs in Excess of the | 10 |
| 14 | | Cumulative Reduction Cap Under | |
| 15 | | the Power Purchase Agreement with Berlin Station, LLC | |
| 16 | | | |
| 17 | | | |
| 18 | | | |
| 19 | | | |
| 20 | | | |
| 21 | | | |
| 22 | | | |
| 23 | | | |
| 24 | | | |

PROCEEDING

CHAIRWOMAN MARTIN: Okay. We are here this afternoon in Docket DE 19-142, which is the Public Service Company of New Hampshire d/b/a Eversource Energy matter regarding rate recovery costs in excess of the Cumulative Reduction Cap under the Power Purchase Agreement with Berlin Station.

Before we get started, let's take appearances.

MS. CHIAVARA: Good afternoon,

Commission. I'm Jessica Chiavara, counsel, and
Robert Bersak, Chief Regulatory Counsel, for

Public Service Company of New Hampshire doing

business as Eversource Energy. Eversource also

has Mr. Frederick White and Ms. Erica Menard

here to testify as part of the witness panel.

Thank you.

MS. HOLAHAN: Good afternoon,

Commissioners. On behalf of Burgess Biopower,

Carol Holahan, from Foley Hoag. With me today

is Robert Desrosiers, who will be our witness.

Also at the table is Mr. Dammon Frecker, in

case any additional questions come up that are

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```
outside the scope of Mr. Desrosiers'
 1
 2
         responsibilities.
 3
                   CHAIRWOMAN MARTIN: Thank you.
 4
                   MR. BOLDT: I'm Chris Boldt, of
 5
         Donahue, Tucker & Ciandella, for the City of
 6
         Berlin.
 7
                   MS. CHIAVARA: I did not recognize
         you back there. Nice to see you.
 8
9
                   MR. BOLDT: Nice to see you.
10
                   MR. KREIS: Good afternoon
11
         Commissioners. I am D. Maurice Kreis, the
12
         Consumer Advocate, representing residential
13
         utility customers. The gentleman to my left is
14
         the Deputy Consumer Advocate, Pradip
         Chattopadhyay, and he will serve as our witness
15
16
         on the witness panel this afternoon.
17
                   MS. ROSS: Good afternoon,
18
         Commissioners. Anne Ross, and with me today is
19
         Tom Frantz, Director of the Electric Division;
20
         Brian Buckley, Staff Attorney; and Rich
21
         Chagnon, Assistant Director of the Electric
22
         Division; and Steve Eckberg, on behalf of
23
         Staff.
24
                   CHAIRWOMAN MARTIN: Okay.
                                               Thank you.
```

Before we get started, should we go over the exhibits?

1

2

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4

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MS. CHIAVARA: Sure. Absolutely. So, beginning with the first two exhibits, during the prehearing conference in this docket, the Commission made two information requests that were marked as "Exhibits 1" and "2". Eversource responded to those two requests, as well as produced supplements to those requests, to illustrate additions and modifications that were requested by Staff and the Commission. To provide the complete development of those requests, we have here copies of the original and supplemental responses to each of those records requests, as well as a corrected supplemental response, which just has minor corrections, but it's just to -- we attached them to show what was redlined, which was very little.

Each iteration is compiled into one document. So, Exhibit 1 and Exhibit 2, each of those iterations of those two exhibits are in chronological order. And, respectfully, and with the Commission's permission, we've marked

| 1 | and would like to maintain these as "Exhibits |
|----|---|
| 2 | 1" and "2". And we've discussed this with |
| 3 | Staff prior to the convening of the hearing, |
| 4 | there seems to be no problem with that, if |
| 5 | that's all right? |
| 6 | CHAIRWOMAN MARTIN: So, I just want |
| 7 | to be clear. |
| 8 | MS. CHIAVARA: Uh-huh. |
| 9 | CHAIRWOMAN MARTIN: The corrected |
| 10 | version filed on January 24th will be |
| 11 | incorporated into the prior two exhibits and |
| 12 | not separately identified? |
| 13 | MS. CHIAVARA: They are not right |
| 14 | now they are combined all as one. So, the |
| 15 | first is the original that was filed on the |
| 16 | 14th, then the supplement, which was filed on |
| 17 | the 24th, and the corrected supplement, which |
| 18 | just shows a couple of minor redline |
| 19 | corrections. |
| 20 | CHAIRWOMAN MARTIN: No objection to |
| 21 | anyone? |
| 22 | [Chairwoman Martin and Cmsr. |
| 23 | Bailey conferring.] |
| 24 | CHAIRWOMAN MARTIN: We just want to |

| 1 | make sure we have the same documents here. |
|----|--|
| 2 | MS. CHIAVARA: Sure. I have copies |
| 3 | here, if that |
| 4 | CHAIRWOMAN MARTIN: That would be |
| 5 | greatly appreciated. |
| 6 | [Atty. Chiavara distributing |
| 7 | documents.] |
| 8 | [Chairwoman and Commissioners |
| 9 | conferring.] |
| 10 | CHAIRWOMAN MARTIN: I think, since |
| 11 | that caused a little bit of confusion, that we |
| 12 | would prefer to mark for identification what |
| 13 | you have here as number "1", the full packet, |
| 14 | as number "3". And your number "2", the full |
| 15 | packet, as number "4". |
| 16 | MS. CHIAVARA: That's fine. Thank |
| 17 | you very much. |
| 18 | (The documents, as described, |
| 19 | were herewith marked as |
| 20 | Exhibit 3 and Exhibit 4, |
| 21 | respectively, for |
| 22 | identification.) |
| 23 | MS. CHIAVARA: And we have three more |
| 24 | exhibits marked for identification. So, I'm |

```
going to adjust those numbers as well.
 1
                   Shall I go ahead?
 2
 3
                   CHAIRWOMAN MARTIN: Yes, please.
                   MS. CHIAVARA: Okay. So, Exhibit 5
 4
         then is the First Amendment to the Amended and
         Restated Power Purchase Agreement between
 6
 7
         Eversource and Berlin Station, which is dated
         November 19th, 2019, and which I will refer to
 8
         from now on as the "Amended PPA".
9
10
                   Exhibit 6 is the prefiled testimony
11
         from Mr. White, also dated on November 19th,
12
         2019.
                   And Exhibit 7 is the Settlement
13
14
         Agreement between Eversource, Burgess Biopower.
15
         LLC, the Office of the Consumer Advocate, and
16
         Commission Staff. This is dated December 31st,
17
         2019, and that resolves all outstanding issues
18
         regarding Berlin Station.
19
                   CHAIRWOMAN MARTIN: Okay. Thank you.
                         (The documents, as described,
20
21
                         were herewith marked as
22
                         Exhibits 5 through 7,
23
                         respectively, for
24
                         identification.)
```

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1
                   CHAIRWOMAN MARTIN: Okay. Let's
 2
         proceed with the witnesses. I understand we
 3
         have a panel. Unless you have other
 4
         preliminary matters?
 5
                   MS. CHIAVARA:
                                  May I, yes, just make
 6
         one brief statement?
 7
                   CHAIRWOMAN MARTIN: Sure. Go ahead.
 8
                   MS. CHIAVARA: I just wanted to
9
         summarize what the Settling Parties are seeking
10
         respectfully from the Commission here today.
11
                   First, we are looking for the
12
         approval of the Amended PPA; second is the
13
         approval of the Burgess Settlement Agreement;
14
         third, would be approval of cost recovery
15
         incurred by SB 577 on an equal cents per
16
         kilowatt-hour basis, which is using the
17
         methodology desired by OCA and Staff, and is an
18
         element of the Settlement Agreement, and was
19
         referred to in the SCRC hearing, as it will be
20
         referred to in this hearing, as the
21
         "Chapter 340 Adder"; fourth, we'd like
22
         inclusion of all of these costs into Eversource
23
         rates effective February 1st; and, finally, a
24
         finding that the Amended PPA is, in fact,
```

```
1
         consistent with the requirements of RSA 374,
         Section 57.
 2
 3
                   Thank you.
 4
                   CHAIRWOMAN MARTIN: Okay. Thank you.
 5
                   MS. CHIAVARA: Okay. Yes. So, I can
 6
         go ahead and call the witnesses?
 7
                   CHAIRWOMAN MARTIN: Yes. Thank you.
 8
                   MS. CHIAVARA: All right. Ms. Menard
         and Mr. White.
9
10
                   MR. BERSAK: Everybody go up.
11
                   MS. CHIAVARA: Oh. Or everybody.
12
                   CHAIRWOMAN MARTIN: And perhaps it
13
         might be helpful at this point if I let you
14
         know what our understanding as to approach will
15
         be, and then you can let me know if there is
16
         another approach.
17
                   My understanding is that the panel
         will be seated. That each counsel will
18
19
         introduce their witness and do direct, that
20
         there will not be cross from counsel, and that
21
         then questions from the Bench will be taken.
22
         Is that everyone's understanding?
23
                   MS. CHIAVARA:
                                   Yes.
24
                   CHAIRWOMAN MARTIN: All right.
                                                    Thank
```

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| 1 | you. |
|-----|--|
| 2 | (Whereupon Frederick White , |
| 3 | Erica Menard, Robert Desrosiers, |
| 4 | Pradip Chattopadhyay, and |
| 5 | Thomas Frantz were duly sworn by |
| 6 | the Court Reporter.) |
| 7 | CHAIRWOMAN MARTIN: Ms. Chiavara. |
| 8 | MS. CHIAVARA: Thank you. |
| 9 | FREDERICK WHITE, SWORN |
| L 0 | ERICA MENARD, SWORN |
| L1 | ROBERT DESROSIERS, SWORN |
| L 2 | PRADIP CHATTOPADHYAY, SWORN |
| L 3 | THOMAS FRANTZ, SWORN |
| L 4 | DIRECT EXAMINATION |
| L 5 | BY MS. CHIAVARA: |
| L 6 | Q First Eversource witness, Mr. Frederick White, |
| L 7 | if you could please state your full name, |
| L 8 | company position, and responsibilities you |
| L 9 | undertake for Eversource for the record? |
| 20 | A (White) My name is Frederick White. And I'm |
| 21 | the Supervisor in the Electric Supply |
| 22 | Department of Eversource Service Company. Our |
| 23 | responsibilities involve the procurement of |
| 2 4 | wholesale power for default energy service |

```
1
         supply. We manage RPS and REC requirements,
 2
         and also ongoing activities with IPPs and PPAs.
 3
         Marked as "Exhibit 6" is your prefiled
    Q
         testimony dated November 19th, 2019. Do you
 4
 5
         adopt Exhibit 6 as your testimony here today?
 6
         (White) Yes.
    Α
 7
         And do you have any corrections to that
 8
         testimony?
         (White) No, I do not.
9
    Α
10
         Okay. Thank you very much. Moving to Ms.
    Q
11
         Menard, please state your full name, company
12
         position, and responsibilities you undertake
         for Eversource for the record?
13
14
         (Menard) My name is Erica Menard. And I'm the
15
         Manager of Revenue Requirements. I'm employed
16
         by Eversource Energy Service Company. And in
17
         that capacity I manage the implementation and
18
         calculation of revenue requirements associated
19
         with several rates for PSNH, including
20
         distribution rates, Energy Service rates,
21
         Stranded Cost Recovery Charge rates, and System
22
         Benefits Charge rates, as well as transmission
23
         rates.
         Thank you. Are you familiar with the two
24
```

```
1
         versions of -- the two versions, plus the
         corrected versions of Exhibits 3 and 4? These
 2
 3
         are the responses to the Commissioners'
 4
         information requests made during the pre
 5
         conference -- prehearing conference under this
 6
         docket, and the supplement that followed prior
 7
         to today's hearing?
         (Menard) Yes, I am.
 8
    Α
         And were these exhibits prepared by you, at
9
    Q
10
         your direction or with your supervision?
11
         (Menard) Yes, they were.
12
         And given your familiarity with both, as well
13
         as the corrected -- minorly corrected
14
         supplement of the exhibits that we have
15
         resubmitted as "Exhibits 3" and "4" today,
16
         could you briefly explain what function they
17
         serve to facilitate this hearing?
18
    Α
         (Menard) Certainly. Exhibits 1 and 2 were
19
         record requests that came out of our prehearing
20
         conference in this docket. And the request was
21
         to quantify the impacts of Senate Bill 577 on
22
         residential and typical C&I customers. And
23
         Exhibit 1 demonstrates the impact of this
24
         suspended cap, SB 577, on residential
```

Α

customers. Exhibit 2, which is now "Exhibit 4", demonstrates the impact of the suspension on a typical C&I customer.

In the stranded cost hearing, we calculated the impacts on a per -- equal cents per kilowatt-hour basis. And the supplements that we provided to these, Exhibits 3 and 4, were updated as a result of that calculation. Okay. Great. Thank you. Thank you for that explanation.

In addition to the information you just provided regarding the aforementioned exhibits, do you have anything else that add -- adds or pertains -- that pertains to or impacts recovering the costs of implementing SB 577? (Menard) There is one item we would like to discuss, which is the implementation of the Stranded Cost Energy Charge rate on February 1st. The Stranded Cost Charge is made up of two parts, a Part 1 and a Part 2. Part 1 is related to the RRB charges. And with the letter that was filed on January 7th in Docket 17-096, there was an increase in that RRB rate. So, that rate needs to go into effect on

1 February 1st.

There has been discussion about delaying the implementation of the stranded cost rate to March 1st. And we would -- whether that is accepted or not, we need to implement the RRB charge change on February 1st.

So, if we were to separate out the RRB charge versus the effects of the Chapter 340 Adder, then we would be dealing with two different rate changes, one on February 1st and one on March 1st. And we have had discussions, Commissioner Bailey and I have had discussions in previous hearings about the desire to not have multiple rate changes throughout the year. So, it is our opinion that we should implement these rates, both the Chapter 340 Adder, as well as the base stranded cost rates, at the same time, on February 1st.

MS. CHIAVARA: Okay. Thank you very much. Thank you to both Ms. Menard and Mr. White. And, at this time, I am going to conclude. And I'll turn it over to Attorney Holahan for further questioning of their witnesses.

```
CHAIRWOMAN MARTIN: Ms. Holahan.
 1
 2
                    MS. HOLAHAN:
                                  Thank you.
    BY MS. HOLAHAN:
 3
         Mr. Desrosiers, would you please state your
 4
 5
         name and spell your last name for the record
 6
         please?
 7
         (Desrosiers) Robert Desrosiers. And it's
    Α
 8
         D-e-s-r-o-s-i-e-r-s.
9
         And what is your relationship to Burgess
10
         Biopower?
11
         (Desrosiers) I'm a Director for Burgess.
12
         And in your role as Director, what are your job
13
         responsibilities?
14
         (Desrosiers) We deal with management, legal
15
         contracts, compliance, and administrative
16
         duties.
17
         Did you participate in the settlement
         discussions that resulted in the Settlement
18
19
         Agreement marked for identification as "Exhibit
20
         7" in this proceeding?
21
         (Desrosiers) Yes.
22
         Can you please describe briefly the series of
    Q
23
         events that gave rise to the Settlement
24
         Agreement?
```

```
1
    Α
          (Desrosiers) Yes. The Legislature passed SB
 2
         577, the Governor signed it into law.
 3
         directed the PUC to change their order in the
         10-195 docket. That led to discussions with
 4
 5
         PSNH about a PPA amendment. And the PPA
         Amendment, as filed, gave way to the Settlement
 6
 7
         Agreement.
         And the Commission did indeed change the order
 8
9
         in DE 10-195 and suspended the operation of the
10
         cap, correct?
11
         (Desrosiers) Correct.
12
         From Burgess's perspective, what are the key
    Q
13
         terms of the Settlement Agreement?
14
         (Desrosiers) The key terms, from our
15
         perspective, is the suspension of the operation
16
         of the cap for three years, which allows
17
         Burgess to explore further options, to find
18
         some market-based solution for the rates.
19
         And have you taken steps towards finding a
    Q
20
         permanent solution?
21
         (Desrosiers) Yes, we have. We have spent time
22
         working with our consultants, doing extensive
23
         modeling, and talking with stakeholders, some
24
         of which in this room, about different
```

```
1
         solutions that we can reach, a market-based
 2
         solution for the PPA with Burgess.
 3
         And have you taken any other steps with respect
    Q
 4
         to capital investments in the plant and
 5
         otherwise furthering the plant's economic
 6
         viability as an anchor in the North Country?
 7
         (Desrosiers) Yes. We've tried to be a good
    Α
 8
         neighbor and we found further economic
         development and tried to further economic
9
10
         growth in the North Country. We've entered
11
         talks and have started permitting for a
12
         greenhouse project to be collocated on the
13
         site. We have also taken steps to evaluate and
14
         explore using thermal RECs and providing, you
         know, thermal energy to the greenhouse and to
15
16
         the City of Berlin, to push forward projects
17
         that will be beneficial to the City and to the
18
         area.
19
         And do you believe that the Settlement
    Q
20
         Agreement is consistent with Senate Bill 577?
21
         (Desrosiers) I think we all have our own
22
         interpretations of what Senate Bill 577 says.
23
         But I think that, you know, as with any
24
         settlement, everyone is reasonably unhappy.
```

```
1
         And, so, we can sign it and move on.
 2
    Q
         So, this is a negotiated position?
 3
    Α
         (Desrosiers) This is a negotiated position,
 4
         yes.
 5
    Q
         Is the Settlement Agreement consistent with the
         Commission's order in DE 10-195?
 6
 7
         (Desrosiers) I believe it is, yes.
    Α
         And do you support the Settlement Agreement?
8
    Q
9
    Α
         (Desrosiers) Yes.
10
                   MS. HOLAHAN: That's all.
                                               The
11
         witness is available for cross-examination.
12
                   CHAIRWOMAN MARTIN: Okay. Thank you.
13
         Mr. Kreis.
14
                   MR. KREIS: Thank you, Chairperson
15
         Martin.
16
    BY MR. KREIS:
17
         Dr. Chattopadhyay, would you please identify
    Q
18
         yourself for the record, and briefly explain
19
         where you work, what you do, and all of that?
20
         (Chattopadhyay) My name is Pradip
         Chattopadhyay. I am the Assistant Consumer
21
22
         Advocate. I represent the OCA. My background
23
         is I have a Ph.D. in economics. So, I'm an
24
         economist. I have been associated with
```

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- regulatory utility issues starting in 1999,
 but, in the U.S., effectively starting 2002.

 And that would do it.
 - Q Thank you. And you, I presume, are familiar with the Settlement Agreement that the Office of the Consumer Advocate signed, along with the other parties in the room, that has been marked as "Exhibit 7"?
- 9 A (Chattopadhyay) That is correct.

Q Dr. Chattopadhyay, Senate Bill 577 provides that, upon request, Burgess Biopower shall make their cost and profitability records available to the Public Utilities Commission. Prior to the submission of the Settlement Agreement, the OCA argued rather forcefully that the Commission should require Burgess to do exactly that, produce their records.

But there's language at Page 6 of the

Settlement stating that "it is unnecessary for

the Commission to exercise this discretionary

authority...in order to" -- "to order the

disclosure of Berlin Station's books and

records." Why did the OCA agree to that

provision?

A (Chattopadhyay) First and foremost, this is a settlement agreement, and we agreed to this provision in the spirit of compromise, because we were able to extract other value for residential ratepayers.

Of course, we reserve the right to argue for the production of the books and records if the Commission doesn't approve the Settlement.

And, also, it's my understanding that the Settlement Agreement doesn't preclude the possibility that we may have to revisit this matter in the future, if there is a good reason to do so. So, that's -- that's the foremost reason. But I can share two other points that went into our thinking here.

The first one is the Settlement, itself, suggests, you know, and you could read into it that there's a colorable argument that can be made that, in adopting SB 577, the Legislature was suggesting that the public interest requires additional ratepayer responsibility for over-market costs associated with the contract in question.

And the other thing that we also took into

account was, and this was largely the OCA's understanding, that the Berlin Station's books and records presumably do not align with the FERC accounts, FERC Chart of Accounts. And, so, it's possible that going through that may not be illuminating enough to be germane to the question the Commission must consider.

But I'm going to again go back and frame it, you know, like the previous witness did, this is really a settlement, so there is a give and take. And, we have agreed to the clause that was just talked about. Also, in the context of the value that we extracted for residential ratepayers in the Settlement.

Thank you. I want to turn to what I think is a pretty key provision of the Settlement. It's the provision that says that Eversource will recover the additional over-market costs from customers on "an equal cents per kilowatt" basis.

My first question is, first of all, that is different than the way costs are allocated among the rate classes in the Eversource Asset Divestiture Settlement Agreement, correct?

| A | (Chattopadhyay) That is correct. In the Asset |
|---|---|
| | Divestiture Settlement, the residential |
| | ratepayers are responsible for roughly |
| | 49 percent of the divestiture-related costs. |

Α

In the Settlement here, when we go with the equal cents per kilowatt basis, the share for the residential customers goes down to roughly 41 percent. So, that is helpful for the residential ratepayers.

Q Thank you. Dr. Chattopadhyay, in Exhibit 3, Eversource estimates that this reallocation that you just testified about will save a typical residential customer 47.49 cents per month, and overall the total impact on a typical residential customer for the entire three years will be something like \$84.

Do you have any reason to disagree with the way the Company has done that math? (Chattopadhyay) I do not. But I will -- I think, if I heard you correctly, you said "\$84". And I think the rate -- the correction that the Company did, that would be more like \$77.

Understood. And, in Exhibit 4, Eversource

calculates that a typical Rate G commercial customer will save about 50 cents per month as a result of the Settlement, a hypothetical Rate GV customer will incur an additional \$21 per month, and a hypothetical large commercial customer, taking service under Rate LG, will incur an additional it's about \$2,700 as a result of this Settlement Agreement on a monthly basis.

Do you have any reason to disagree with any of those calculations?

- A (Chattopadhyay) No, I don't. Again, the calculations that you're talking about is about the rates being implemented for starting

 February 2020 through another year. So, it's really for a year.
- Q Sure. So, I guess, at first blush, it looks like this could be unfair to those Rate GV and Rate LG customers, and that residential and small commercial customers are benefiting at the expense of those large, bigger commercial customers. Do you think there's anything unfair going on here?

 A (Chattopadhyay) Nope. If anything, it's the

Asset Divestiture Settlement Agreement that is unfair to residential customers, by allocating a disproportionate share of asset divestiture costs to them. The OCA agreed to that allocation in exchange for other benefits as part of the settlement process in the previous docket, in the other docket.

Those other benefits are not part of the bargain here. And it is fundamentally fair to hold each rate class responsible for the additional over-market costs associated with Berlin Station in proportion to their share of Eversource's load.

- As you know, Dr. Chattopadhyay, those large commercial classes are not represented here in this proceeding because nobody has intervened to assert their interests. Does that make a difference, in your judgment?
- A (Chattopadhyay) No, it doesn't. What I commented on was really about the principle of cost causation. So, large customers cannot make the argument that they cause a proportionately smaller share of these costs than small customer classes, for the simple

reason that no customers really caused any of these costs. They are essentially a public policy charge that is the implement of a tax on electricity.

Second, this should be obvious, that Staff having joined the Settlement, they have a different role. They balance the interest of all customers and the shareholders. And I think that also gives us comfort that in going to what we did is right.

- Are there any other benefits for all customers obtained by the Settlement Agreement that were important to the OCA in deciding to sign on to the Agreement?
- A (Chattopadhyay) Yes. As you've already heard,
 you -- actually, that's not true yet, but, you
 know, under the Settlement Agreement,
 ratepayers are essentially lending three
 years --

[Court reporter interruption.]

CONTINUED BY THE WITNESS:

A (Chattopadhyay) Under the Settlement Agreement, ratepayers are essentially lending three years of over-market costs to Berlin Station. At the

end of three years, as the Settlement is worded, they are obliged to pay back this additional recovery via a credit to Eversource.

Why the OCA thinks this is exactly what the Legislature intended when it said via Senate Bill 577 that the Commission should lift the recovery cap for three years, Berlin Station can make a colorable argument, in my opinion, that it is entitled to keep the money outright. So, I think Berlin Station has made a significant concession here. Even though I don't know how this is going to play out, because after, you know, when this period ends, in the next three years, what situation the Berlin Station would be in. But at least we have something in the Settlement that quotes this requirement. And we -- personally, I think that there may be more -- there might be more work needed there, but that's a good step for us, and that really helps us as well.

BY MR. KREIS:

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So, overall, Dr. Chattopadhyay, do you recommend that the Commission approve the Settlement Agreement?

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1
    Α
          (Chattopadhyay) Yes. Because it is a
         reasonable compromise of all the issues that
 2
 3
         are relevant to the proceeding, and it avoids
         what would surely be another contentious battle
 4
 5
         over Berlin Station.
 6
                    MR. KREIS: Thank you. Those are all
 7
         my questions.
 8
                    CHAIRWOMAN MARTIN: Thank you.
9
         Ms. Ross.
10
                   MS. ROSS: Thank you.
11
    BY MS. ROSS:
12
         Mr. Frantz, sorry, could you give your name and
13
         title for the record?
14
         (Frantz) Thomas Frantz, Director of the
15
         Electric Division here at the New Hampshire
16
         Public Utilities Commission.
17
         And you were involved in the discussions and
18
         negotiations that led to the Settlement
19
         Agreement?
20
         (Frantz) Yes, I was.
21
         And can you describe why you believe the
22
         Commission should approve the Settlement
23
         Agreement and whether it is consistent with
24
         Senate Bill 577?
```

Ι

[White|Menard|Desrosiers|Chattopadhyay|Frantz]

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1
    Α
          (Frantz) I do believe it is consistent with
 2
         Senate Bill 577. And I echo many of the
 3
         comments that Dr. Chattopadhyay just stated.
                                                        Ι
         think that this avoids lengthy, contentious
 4
 5
         litigation. I believe that it was clearly the
 6
         intent of the Legislature to help the North
 7
         Country and employees associated with providing
         wood to this facility for the next three years.
 8
 9
              I attended, with you, many, if not all, of
10
         the meetings and sessions associated with this
11
         legislation. The Science, Technology & Energy
12
         Committee passed this bill 19 to 1, then passed
13
         the Legislature, and the Governor signed this
14
                I think that there were concessions made
15
         by the Parties and they were made in good
16
         faith.
                 And I believe that the Commission
17
         should approve the Settlement Agreement as
18
         filed.
19
         Do you believe that the Settlement Agreement is
    Q
20
         fair to all ratepayer classes?
21
         (Frantz) I do.
22
         And why do you believe that?
23
          (Frantz) Everyone's going to share the pain of
    Α
```

over-market costs for the next three years.

24

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1
         think that we've now divested the assets, and
 2
         that moving forward this is based on load, it's
 3
         a public policy call that the Legislature has
         made. And I think basing the over-market costs
 4
 5
         on a per kilowatt-hour basis meets those policy
 6
         goals fairly.
 7
                   MS. ROSS: Thank you. I don't have
         any further questions at this time.
 8
 9
                   CHAIRWOMAN MARTIN: Okay. Thank you.
10
         Commissioner Bailey.
11
                   CMSR. BAILEY: Good afternoon.
12
    BY CMSR. BAILEY:
13
         Mr. Desrosiers, who are you employed by?
14
         (Desrosiers) I work for a management company
15
         that manages Burgess Biopower.
16
    Q
         Can you get closer to the --
17
         (Desrosiers) I'm sorry. I work for a
18
         management company that manages Burgess
19
         Biopower.
20
         Okay. Are you a lawyer?
21
         (Desrosiers) I am not a lawyer.
22
         Okay. What are you?
    Q
23
          (Desrosiers) I don't know. I manage operations
    Α
24
         and compliance for various different projects.
```

{DE 19-142} {O1-29-20}

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1
         And, so, I spend a lot of time working with
 2
         contracts, and working with various parties on
 3
         different -- on negotiations and transactions
         that we do.
 4
 5
    Q
         Okay. Sorry, I didn't mean to be
         disrespectful. Your --
 6
 7
    Α
         (Desrosiers) Okay.
 8
         Your experience is in management, would you
    Q
9
         say?
10
         (Desrosiers) Yes.
    Α
11
    Q
         Okay. Thanks. Can you explain the
12
         relationship between "Burgess Biopower plant",
13
         which is referenced in the statute and signed
14
         the Settlement, "Berlin Station", who executed
15
         the Amended PPA, and "Laidlaw Berlin Biopower",
16
         who executed the first PPA signed in May of
17
         2011? How are they all related?
18
    Α
         (Desrosiers) Yes. I'll do my best without
19
         drawing it out on a piece of paper.
20
    Q
         Okay.
21
         (Desrosiers) Okay. Laidlaw Berlin Biopower
22
         doesn't exist anymore. It was the original
23
         developer entity that was going to, you know,
24
         build and develop the plant and operate the
```

```
1
         plant. They are now defunct.
 2
              Berlin Station ended up being the owner
 3
         and the asset holder or the underlying real
         estate holder, and is, in the construct of the
 4
 5
         transaction, the landlord and the one that
 6
         holds all the contracts.
 7
              Burgess Biopower is a tenant/lessee and is
         the operator for contractual purposes.
 8
9
         Thank you. Was the original Power Purchase
    Q
10
         Agreement and this Amendment required to be
         filed at FERC under the Federal Power Act?
11
12
         Does anybody know?
13
         (Desrosiers) I don't believe so. I think it
14
         was -- I don't believe so.
15
                   MR. BERSAK: The answer to that,
16
         Commissioner Bailey, is "no". The facility up
17
         in Berlin is a qualifying facility under PURPA.
18
         And, thus, the rates are set pursuant to PURPA,
19
         that are not a filed rate under the Federal
20
         Power Act.
21
                   CMSR. BAILEY: Okay. Thank you.
22
    BY CMSR. BAILEY:
23
         I think I'd like to hear from Eversource, OCA,
```

and Staff on the next question. And that is,

| 1 | do you think that anything in this Agreement |
|----|---|
| 2 | modifies or alters the Settlement Agreement in |
| 3 | the Divestiture case, 14-238? |
| 4 | MS. CHIAVARA: I can go ahead and |
| 5 | answer that, if you'd like? Unless you want to |
| 6 | hear from the witnesses instead? |
| 7 | [Chairwoman and Commissioners |
| 8 | conferring.] |
| 9 | CMSR. BAILEY: Or to the I mean, |
| 10 | to the extent you don't know, you can say that, |
| 11 | and then your lawyer could maybe answer me |
| 12 | later. |
| 13 | CHAIRWOMAN MARTIN: I think the |
| 14 | Commission would like to hear from the |
| 15 | witnesses first, and then if you have anything |
| 16 | to add. |
| 17 | MS. CHIAVARA: All right. |
| 18 | WITNESS CHATTOPADHYAY: And I'm sort |
| 19 | of hesitant to comment on, in essence, would be |
| 20 | a legal opinion. So, probably let, I'm sorry, |
| 21 | let Don handle this question. |
| 22 | [Chairwoman and Commissioners |
| 23 | conferring.] |
| 24 | CHAIRWOMAN MARTIN: Okay. We're |

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going to take a new approach and ask counsel to each address that in their summation at the end.

MR. BERSAK: Thank you,

Commissioners. I was in, as you're saying now,

I was in the room where it happened. So, I can

kind of discuss where we went to.

In the 2015 Settlement Agreement, as one of the negotiated aspects to close that deal, there was what Dr. Chattopadhyay said, was a negotiated rate design. That rate design spread more of the costs of that settlement to smaller customers versus larger customers. Legislature recognized that there was this rate design approach. And, when the Legislature enacted changes to RSA Chapter 369-B, which is the statute that allows securitization, it called out the potential for a different rate design. And, in part of that enactment, it says "notwithstanding the original restructuring law", which basically called for a fair and equal allocation of such costs, it said "notwithstanding what was in RSA 374-F:3, VI, that a different rate design could take

1 place for the 2015 settlement." So, that's how 2 the allocation occurred. 3 At the time, when the parties were at the table, the Commission's enactment of 2018 4 5 couldn't be forecast, because the parties were 6 at the table during the 2014-2015 timeframe. 7 So, the costs of Burgess that we're talking about today were costs that were unknown when 8 the parties negotiated the 2015 settlement. 9 10 So, the 2015 settlement could not take into 11 account changes in law or changes in costs that had not yet occurred. 12 13 So, this new rate design is not 14 inconsistent with the 2015 settlement, because 15 they were -- those costs didn't exist then. 16 And the rate design that's in the 2015 17 settlement, the equal cents per kilowatt-hour 18 one, is consistent with the original 19 restructuring law, at RSA 374-F:3, VI. 20 CMSR. BAILEY: Thank you. Can I ask 21 a factual question about that now? BY CMSR. BAILEY: 22 23 Can you confirm for me that, Mr. Frantz, I

think you can probably answer this, can you

24

Α

confirm for me that the original settlement agreement in 14-238 never contemplated costs above the \$100 million?

(Frantz) Yes, I was in that room also. And we didn't discuss the Burgess over-market costs associated with this. We were well -- we weren't close to the \$100 million at that time. And the focus was, quite honestly, on fossil/hydro asset divestiture and the stranded costs associated with those.

And the rationale for the different rate design, which played out in 14-238, and I believe I may have testified, and others, concerning rate design in the divestiture docket, had a logic to it. And the logic at the time was based on more of the assets owned by Eversource/PSNH were used for default service, and more default service customers come from the Residential class and the Small General class than the Large class of customers, Rate LG and GV. And, therefore, because they weren't using the assets to the extent that the smaller classes were, they picked up less of the stranded costs.

| 1 | MR. KREIS: Madam Chairperson, I |
|----|---|
| 2 | apologize for interrupting. And I know you |
| 3 | just ruled that you wanted us all to address |
| 4 | this in our summations. But you just heard a |
| 5 | fairly lengthy peroration from Mr. Bersak on |
| 6 | this subject. And you just listened to Mr. |
| 7 | Frantz testify at some length about what surely |
| 8 | were confidential settlement discussions at the |
| 9 | time. And it's always been my impression that |
| 10 | the contents of settlement discussions are not |
| 11 | suitable for disclosure in a forum like this |
| 12 | one. |
| 13 | I would just like to say, I guess I |
| 14 | want to answer Commissioner Bailey's question. |
| 15 | My answer to her question |
| 16 | CHAIRWOMAN MARTIN: I'm going to |
| 17 | allow you to do that, because other folks have |
| 18 | done that. And, if anyone else would like to |
| 19 | do that, I will entertain that as well now. |
| 20 | Let's stick to that one issue please. |
| 21 | MR. KREIS: Yes. Absolutely. |
| 22 | I think the answer to Commissioner |
| 23 | Bailey's question is "yes", or at least |
| 24 | "potentially, yes." Because, from my |

standpoint, and I'm at a disadvantage here,
because this settlement agreement — the Asset
Divestiture Settlement Agreement was negotiated
during my exile in another state. So, I was
nowhere near any of this. I am reliant on, and
I think you need to be reliant on, the plain
language of the settlement. And, as far as I'm
concerned, on behalf of residential customers,
the limit of recovery of costs associated with
Berlin Station in the agreement, meaning the
Asset Divestiture Agreement, was 100 million
bucks. That cap was a given that went into the
settlement agreement.

And, so, this Settlement Agreement that you are considering today either does or is likely to result in a material change to that settlement agreement, by causing customers to incur additional costs beyond that \$100 million cap. I was aware of that when I signed this Settlement Agreement. And, as Dr. Chattopadhyay and others have testified, we did that because we think it's a reasonable compromise, in light of all of the various issues that are in play here.

CMSR. BAILEY: But the \$100 million cap was put in place by the Commission, in order to determine that the original Power Purchase Agreement was in the public interest, it was limited to \$100 million.

The Legislature has now changed that, subsequent to the 14-238 Settlement Agreement. So, how does it change the 14-230 -- how does this modify that settlement agreement?

MR. KREIS: Because, as you did point out, that \$100 million cap was imposed by the Commission, and it was essentially a fact that the Settling Parties took into account when they signed that Asset Divestiture Agreement.

So, if you're my predecessor, as

Consumer Advocate, you're thinking "All right,
you know, what are residential ratepayers

really going to have to cough up here by way of
over-market or stranded costs as part of this
agreement?" And one of those considerations
would have been "well, we're only going to be
liable for up to \$100 million of over-market
costs associated with Berlin Station." So,
that was something that plainly was considered

1 at the time of the Asset Divestiture Agreement. 2 Now, you're right. The Legislature 3 has since acted. And I was prepared to argued, before I signed the current Settlement 4 5 Agreement, that the Legislature essentially 6 violated the Constitution by imposing 7 additional over-market costs on customers, because it interfered with a bargain that all 8 9 of the parties to the Asset Divestiture 10 Agreement had struck and that was approved by 11 the Commission. 12 And you will recall that Berlin 13 Station disagreed with that contention rather 14 vibrantly in its pleadings. And, so, what 15 we're doing here is avoiding that issue by 16 resolving it through compromise. 17 CHAIRWOMAN MARTIN: Would any other counsel? It looks like Mr. Boldt and Ms. Ross 18 19 would like to, oh, and Ms. Holahan. 20 Okay. Let's start with Ms. Holahan, 21 and just work our way up to Ms. Ross please. 22 MS. HOLAHAN: I think, in part, 23 Senate Bill 577 says "notwithstanding any other

provision of law". This is the Legislature's

24

| 1 | policy choices that are articulated in Senate |
|-----|---|
| 2 | Bill 577. The Settlement Agreement, the PPA |
| 3 | Amendment are consistent with Senate Bill 577, |
| 4 | and I think that should direct the Commission's |
| 5 | attention. |
| 6 | The Consumer Advocate is 100 percent |
| 7 | correct that we disagree with the |
| 8 | interpretation that it's somehow impermissible |
| 9 | and violates the prior agreement. And those |
| L 0 | arguments and those issues were briefed by |
| L 1 | us in DE 10-195. |
| L 2 | I think the relevant issue right |
| L 3 | now is "is the Settlement Agreement in the |
| L 4 | public interest, and does it and is it |
| L 5 | consistent with the Commission's order in |
| L 6 | DE 10-095 [10-195?] issued in December of 2018, |
| L 7 | and is it consistent with the public interest, |
| L 8 | the prior order, and Senate Bill 577?" |
| L 9 | And I think the answer to that is |
| 20 | "Yes". |
| 21 | CHAIRWOMAN MARTIN: Mr. Boldt. |
| 22 | MR. BOLDT: Thank you, Madam |
| 23 | Chairman. |
| 2 4 | I was in the room also for the |

Divestiture docket, the Settlement Agreement, and the various orders that came from this Commission. The PPA was expressly carved out and not a subject of the Divestiture docket. The Settlement Agreement states that, the orders state that.

I think we may have gone down a rabbit trail that we didn't need to go down, while the issue before us now is the amendment of that PPA from the 2010 docket. It is not, I believe, an amendment of the Divestiture

Settlement Agreement. This is something that's completely different and outside the realm of that original docket.

CHAIRWOMAN MARTIN: Ms. Ross.

MS. ROSS: Yes. I think I'm going to just -- I'll try not to rattle too much.

I think it's a matter of scope, when you look at the 2015 Restructuring Settlement Agreement. That agreement dealt with the transition to a divested utility, and it did deal with existing IPPs and PPAs, and it did apply the same rate design allocation to them as it did to the over-market costs or the

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stranded costs associated with the divested generation assets. And it also moved those costs out of Energy Service rates, and into a Stranded Cost category.

What you have to remember, though, is the scope at the time was just the stranded costs under the existing PPA, which were capped at 100 million. That agreement, in 2015, should never be used to say that, in the future, should any other stranded cost arise in New Hampshire for any reason, and this one that we're looking at now doesn't flow out of restructuring, it flows out of Senate Bill 577, that agreement doesn't mean that going forward forever more the state will allocate any stranded investment on -- that it puts through as a direct cost to all, as what we call "on the line", to all ratepayers at 49 percent to residential. That's way beyond the scope of that agreement. And I think that's what you have to keep in mind, when you see the inconsistency between that agreement and the current Settlement Agreement.

{DE 19-142} {01-29-20}

Thank you.

```
1
                   CHAIRWOMAN MARTIN: Thank you.
 2
         Commissioner -- I'm sorry. Commissioner
 3
         Bailey, would you like to proceed with
 4
         questions?
 5
                   CMSR. BAILEY: Yes. Thank you.
    BY CMSR. BAILEY:
 6
 7
         Looking at Exhibit, I don't know if it's 3 or
         4, I think it's 3, I just want to make sure
 8
9
         that I understand how you calculated certain
10
         things, Ms. Menard.
11
              Actually, before we start with that, you
         mentioned in your opening that we've had
12
13
         discussions about rate fluctuations. And I
14
         just wanted to ask you to confirm on the record
15
         that we've never had any discussions, other
16
         than those on the record in a hearing, in a
17
         proceeding like a rate proceeding? We have
18
         never talked about that outside the walls of
19
         this room, correct?
20
         (Menard) I think it was either in the stranded
21
         cost -- it was in, I'm sorry, I can't recall
         which --
22
23
         It was in the hearing room, though, right?
24
    Α
         (Menard) Yes. Oh, yes.
```

```
1
    Q
         The conversations that we have had --
 2
    Α
          (Menard) Correct.
 3
         -- have always been in the hearing room?
    Q
 4
    Α
          (Menard) Yes. Yes.
 5
    Q
         That's all I need to know.
 6
          (Menard) Oh, yes.
    Α
 7
         All right.
    0
          (Menard) Yes.
 8
    Α
         In response to the record request, the
9
    Q
10
         calculation of the impact on the residential
11
         customer, so that is Exhibit 3, and let's use
12
         the most current iteration of that response.
13
         So, that would be -- I wish you guys would
14
         really Bates page your exhibit numbers -- your
15
         exhibits, Bates number them. And these are not
16
         Bates paged, but --
17
                    MS. CHIAVARA: That's my fault.
18
         apologize.
19
    CONTINUED BY CMSR. BAILEY:
20
         It's probably fourth page from the back is
         where it starts, I think. So, a typical
21
22
         customer using -- a typical residential
23
         customer using 600 kilowatt-hours per month,
24
         this shows that the forecast for over-market
```

```
1
         costs from December 1st -- no. Those aren't
 2
         forecast. The actual costs, over-market costs
 3
         between December 1st, 2019 -- no, I'm sorry.
         Strike that. It shows that the forecast for
 4
 5
         the over-market costs between December 1st,
 6
         2019 and November 30th, 2020 are
 7
         $25.688 million. Is that what your forecast is
         now? Is that you, Mr. White?
 8
9
         (White) Yes.
    Α
10
         (Menard) Yes.
    Α
11
         Okay. And, in all the past conversations that
    0
12
         we've had in the hearing room about these
13
         numbers, my reconciliation is that the
14
         forecasted over-market costs for this contract
15
         were going to be between 20 and 25 million, and
16
         this is over 25 million. Can somebody explain
17
         why it's already above the high end of the
18
         forecast that was originally predicted?
19
         (White) It's a change in forward energy prices.
    Α
20
         That's what it would be. So, different
21
         iterations of that forecast would use a then
22
         current forward price path. So, prices had
23
         dropped. So, the over-market energy amount
24
         went up.
```

```
1
    Q
         Okay. Do you have any idea whether you --
 2
         whether -- I know you're -- you're using the
 3
         futures prices.
 4
    Α
         (White) Correct.
 5
    Q
         So, would you speculate on whether you think
 6
         that in the future rates are going to continue
 7
         to drop, actually energy prices are going to
         continue to drop even further, or do you think
 8
9
         they will level off or maybe increase a little
10
         bit more?
11
         (White) I would be reluctant to speculate.
12
         Okay. All right. All right. Given the
    Q
13
         Settlement recommends allocating the
14
         over-market costs in an equal cents per
15
         kilowatt -- on an equal cents per kilowatt-hour
16
         basis to every customer, I just want to verify
17
         that I understand how you did the calculation
18
         to get to that number. You added the
19
         $5.267 million that were the over-market costs
20
         for the end of the last operating year that
21
         occurred from September through the end of
22
         November of 2019?
23
         (Menard) Yes. Correct.
    Α
24
         Okay. So, those are not forecasted, those are
    Q
```

50

```
1
         actuals?
         (Menard) Those are actuals.
 2
    Α
 3
         Okay. And, then, you added the $25.688 million
    Q
         that you forecast based on the current futures
 4
 5
         prices as the over-market costs for 12 months?
 6
         (Menard) Correct.
 7
         And, then, you divided that by -- well, so,
 8
         then you multiplied that times three, that
         annual forecasted over-market cost times three.
9
10
         You added the additional already incurred
11
         over-market costs. And you divided it by the
12
         total number of delivered sales over the three
13
         years, basically. And you got the average cost
14
         of 0.356 cents?
15
    Α
         (Menard) Correct. Yes.
16
    Q
         Okay. All right. And, then, in order to
17
         calculate -- in order to answer my question
18
         about how much this was actually going to cost
19
         different types of customers, you took that
20
         0.356 cents per kilowatt-hour and you just
21
         multiplied it by the kilowatt-hours that you're
22
         assuming for each group, and multiplied that by
23
         36, for 36 months?
24
    Α
          (Menard) Correct.
```

```
1
    Q
         Okay. And I think somebody already went
 2
         through the total impact on each customer or
 3
         each -- not each customer, but each amount of
         usage. So, for a residential customer, over
 4
 5
         three years, they would pay about $77?
         (Menard) Correct.
 6
    Α
 7
         For the cost to help Berlin stay open. And a
    Q
 8
         small business customer using 750
9
         kilowatt-hours a month would pay about $96?
10
         (Menard) Yes.
    Α
11
         Over the three years. And a customer who uses
    Q
12
         100,000 kilowatt-hours a month would pay about
13
         $13,000?
14
         (Menard) Correct.
    Α
15
         Over the three years.
    Q
16
    Α
         (Menard) Uh-huh.
17
         And a very large customer, with a million
    Q
18
         kilowatt-hours a month, would pay about
19
         $128,000?
20
    Α
         (Menard) Correct.
21
         Over the whole time. Okay. But, for the rates
22
         being collected from February 1st, 2020 through
23
         January 21st [31st?], 2021, the Stranded Cost
24
         Recovery Charge rates, you had to include 14
```

{DE 19-142} {O1-29-20}

```
1
         months of forecasted, because the rate starts
 2
         on February 1st, but you have the first
 3
         $5.26 million already from the last operating
 4
         year, and then you have two months between then
 5
         and February 1st of -- they're now actuals, or
 6
         they will be actuals tomorrow, on January 31st,
 7
         or Friday, right?
         (Menard) Yes. We had the 5.3 million from the
 8
    Α
9
         previous operating year that ended
10
         December 19th -- sorry, November 2019. Then,
11
         we had the 12-month forecast from December of
12
         '19 through November of 2020. And, then, we
13
         have to add on December of 2020 and January of
14
         2021 to get us to the end of a Stranded Cost
15
         rate year.
16
    Q
         Okay.
17
    Α
         (Menard) That's where the 14 months comes in,
18
         yes.
19
    Q
         Great. Thank you. And, so, the rate that
20
         you're asking to put into effect to collect all
21
         of that is 0.4351 cents per kilowatt-hour?
22
    Α
         (Menard) Yes.
23
         For every customer?
24
    Α
          (Menard) Correct.
```

Q Okay. Can we look at the table on the bottom of -- well, this is Exhibit 4, first page, I think. Yes. The first page, a customer that has 750 kilowatt-hours a month.

And what this is telling us is that, if

Senate Bill 570 -- the first row is, if Senate

Bill 577 hadn't been enacted, then the cap

would have been hit, and you would have had to

return the \$5.3 million this year, and that

would have equated to a deduction of 0.0787

cents per kilowatt-hour for this customer, or a

59 cent decrease in their bill. Is that what

that first row means?

- A (Menard) I think that might be a prior version.
- Q Oh, I'm looking at Exhibit 4 that your counsel handed me today, and it was different than the number I was looking at earlier today. So, let me see if I can find it.

MS. CHIAVARA: Ms. Menard, if I can direct you, it's the original -- it's the original filing of Record Request 2, the first page.

 $\label{eq:witness} \mbox{WHITE:} \quad \mbox{It's not the} \\ \mbox{corrected version.}$

```
1
                   CMSR. BAILEY: Right. So, I need
 2
         to --
 3
                   MS. CHIAVARA: It's not the corrected
         version.
 4
 5
                   CMSR. BAILEY: Yes. Thank you. So,
 6
         it's the fourth page from the back again, on
 7
         the bottom of the page, that table, is the one
         that we should be looking at. Is that correct,
 8
 9
         counsel?
10
                   MS. CHIAVARA: If you're not looking
11
         to the original, yes. The most recent version,
12
         yes.
13
                   CMSR. BAILEY: Okay. And, so, in
14
         Exhibit 4?
15
                   MS. CHIAVARA: Yes.
16
                   CMSR. BAILEY: Fourth page from the
17
         back, table on the bottom.
18
    BY CMSR. BAILEY:
19
         So, without -- if 577 hadn't passed, then you
    Q
20
         would be returning about 50 cents a month to
21
         the small business customer, to basically
         refund the $5.3 million. Is that what that row
22
23
         means?
24
                   WITNESS WHITE: Could we ask counsel
```

{DE 19-142} {01-29-20}

```
1
         to provide the version?
 2
                   MS. CHIAVARA: Yes.
 3
                   WITNESS WHITE: I don't think we have
         the version you're looking at.
 4
 5
                   CMSR. BAILEY: Okay. It's the
 6
         January 24th. It's the same as what's filed in
 7
         the January 24th version.
 8
                         [Atty. Chiavara handing document
9
                         to Witness White.]
10
    BY CMSR. BAILEY:
         Oh, and I said "50 cents", and it's probably a
11
12
         half a cent per kilowatt-hour.
13
         (White) All right. We're with you now.
14
         (Menard) Yes.
15
         Yes. All right. So, to refund the
    Q
16
         $5.3 million, if Senate Bill 577 hadn't been
17
         enacted, this customer, a customer of this
18
         size, would have had a $3.76 bill decrease to
19
         pay their portion of that $5.3 million over the
20
         $100 million cap back, each a month?
21
         (Menard) Yes.
    Α
22
         Okay. All right. So, then, in the next row,
    Q
         with Senate Bill 577, but without the
23
24
         Settlement, the customer would not have
```

- received that refund, and that would have been the end of it?
 - A (Menard) Correct.

- Q And, then, the third row shows that, with the Settlement Agreement -- explain the last box in that paragraph -- in that table. 3.77 -- they would get 3.77 back, but then get --
 - A (Menard) So, the last row is trying to, in a confusing way, tell you that we are returning the money to customers using the -- let's just talk about a residential customer, using the 49 percent allocation, but then paying for the suspension of the cap, this Chapter 340 Adder, at the 41 percent allocation. So, it's just trying to communicate the difference in the allocation percentages.
 - Q Okay. And it just so happens that, if you multiply 0.4350 times 750 -- no. Sorry. Never mind.

So, this customer in the small business class would be reallocated \$3.76 for his portion or her portion of the 5.3 million, based on the allocation in the 14-238

Settlement, and then they would pay the costs

1 that everybody agreed to on an 2 equi-proportional basis, and that would turn 3 out to be \$3.26? 4 Α (Menard) Yes. So, it shows a savings by moving 5 to that different allocation for residential 6 and for the Rate G classes, yes. 7 Okay. All right. 8 (Menard) Yes. Α By recovering the over-market costs more or 9 10 less contemporaneously with the payment of 11 those costs, does that avoid customers having 12 to pay the carrying costs at the rate of return 13 that you would have charged? If you paid the 14 over-market costs this year, and collected 15 those from customers next year, customers would 16 have had to pay more to pay you back, is that 17 right? 18 Α (Menard) The return is calculated on any 19 variance between the rates that we set and the 20 expenses that we pay out. So, if there was a variance, I can't say whether it would be more 21 22 or less, because I don't know what would happen 23 this year, as opposed to what we're using in 24 the setting of the rate.

- 1 Q But, if you had collected the amount that you 2 answered in the first iteration of the response 3 to my record request, which was only the \$5.3 million, and you had paid Berlin 4 5 \$25 million in over-market costs for this operating year, or \$28 million for the 14 6 7 months, and you didn't collect it until next year, would you have charged a rate of return 8 on that? 9
- 10 A (Menard) Can I look real quick?
 - Q Sure. I mean, I think that -- I think that it's better for customers to collect it contemporaneously to avoid that cost. But, if not, then maybe we shouldn't do it now.

(Witness Menard and Witness White conferring.)

BY THE WITNESS:

11

12

13

14

15

16

17

18

19

20

21

22

23

24

A (Menard) So, let me try to answer. So, the return, if we didn't -- if we didn't recover the cost, the over-market costs -- either way, we're recovering the over-market costs, whether it's on an equal cents per kilowatt-hour basis or the asset divestiture allocation. So, we're recovering the cost of that either way. The

{DE 19-142} {O1-29-20}

```
1
         return is going to impact customers only when
 2
         there's a variance between the rates that were
 3
         set and the revenues that we collect from those
         rates, and then the actual costs that come in.
 4
 5
         I think that's where the variance is going to
 6
         come in. The return is being calculated on the
 7
         costs either way, whether it's in the
         collection --
 8
9
    BY CMSR. BAILEY:
10
         Right. So, if you --
11
         (Menard) -- or going on in the future.
12
         If you under recover this year, based on the
13
         rates that we set, then the amount that you've
14
         under recovered, you will earn -- you will
15
         collect a return on?
16
    Α
         (Menard) Yes.
17
         But I'm asking you to assume that you didn't
    Q
18
         collect the $28 million this year, and you were
19
         going to put it in stranded costs next year.
20
         Would you have added carrying costs to that
21
         $28 million to collect it from customers, if
22
         you didn't start until next year?
23
         (Menard) No.
    Α
24
         Okay. Mr. White, at the prehearing conference,
    Q
```

```
1
         well, and today as well, I think that the
 2
         Company has asked that the Settlement Agreement
 3
         and the PPA be approved for rates effective
         February 1st?
 4
 5
         (White) Correct.
         But, in your testimony and in the PPA, you say
 6
    Q
 7
         that the amendment isn't effective until the
         Commission's order approving the amendment is
 8
9
         final and not appealable. So, even if we
10
         approved it today, January 28th, it wouldn't be
11
         not appealable until 30 days after that,
12
         because you have to wait for the appeal to run.
13
         So, are you asking -- is the Company asking
14
         that we put the -- we put the rate in effect
15
         before the PPA is effective?
16
    Α
         (White) Yes. The Company is asking that these
17
         costs go into rates on February 1st.
18
              First of all, just to clarify, the
19
         testimony and the amendment were written on
20
         November 19th. The Settlement Agreement had
21
         not been agreed to at that point in time. When
22
         we are operating the contract, the PPA with
23
         Burgess, because the contract, as it exists
24
         today, says that energy payments are credited
```

```
1
         by the prior operating year's over-market
 2
         amounts, that is currently what we're doing.
 3
         Our position is that, when the amendment is
         final and unappealable, we will make Burgess
 4
 5
         whole with the over-market payments that we've
         been withholding, and whether that's one
 6
 7
         month's, two months', or three months' worth.
         So, that's kind of the technicality of how the
 8
9
         contract is being administered.
10
              But the costs are fairly well known, and
11
         that's what's been put into the rate
         calculations. And I'm not the rate expert, Ms.
12
13
         Menard may want to add something to this. But
14
         we believe that we have a good handle on what
15
         the effective rate should be on February 1st,
16
         even given all those -- or, that one
17
         retroactive adjustment.
18
    Q
         Okay. So, after the order, if we approve it,
19
         becomes not appealable, then you would pay the
20
         over-market payments that you've been
21
         withholding to Berlin, from September or
22
         October?
23
         (White) Since December 1st, --
24
         Okay.
    Q
```

- 1 A (White) -- when that new operating year began.
 2 Q Okay. Thank you.
 - A (White) And the rate assumes that is going to occurs.

- Okay. Mr. Desrosiers, can you tell me what you think the likelihood that the plant will remain operating after these three years is?
 - A (Desrosiers) We're doing everything we can to make sure that that happens. That's part of what we talked about earlier or what I said earlier about, you know, finding different ways to be economic drivers in the community, work with the other stakeholders to find a long term solution, a long-term market-based solution that doesn't require further intervention.
 - Q What do you mean by "a long-term market-based solution"?
 - A (Desrosiers) We're, you know, at the early stages of working on, you know, finding different ways to execute the PPA or execute how we operate the PPA or how we'd operate, so that we can, you know, use market-based rates to make the revenue for the plant.
 - Q You said that you started permitting for a

```
1
         greenhouse project on the site?
 2
    Α
         (Desrosiers) Yes.
 3
         Can you explain what that's about?
    Q
         (Desrosiers) We're looking to use, you know,
 4
    Α
 5
         unused portions or other portions of the
         facility to, you know, put in a greenhouse
 6
 7
         project, coupled with another company, so that
         we can, you know, grow leafy greens and other
 8
9
         vegetables in the North Country. And the
10
         reason we think that that works there is
11
         because of the, you know, collocation
12
         opportunity with Berlin to use some of the
13
         excess steam or excess heat from the plant to
14
         heat the greenhouse, so that you can provide,
15
         you know, fresh vegetables year-round.
16
    Q
         So, if you got revenue from that, then the
17
         amount of money that you would need to recover
18
         through a PPA might be less. And, so, the
19
         price could be lower and more close to
20
         market-based, is that what you're saying?
21
         (Desrosiers) I'm saying that from a very
22
         uninformed position about what it exactly would
23
         mean. But, yes, that's the idea. That we
24
         could look at, you know, additional economic
```

```
drivers on the site, additional collocation

opportunities, additional ways to, you know,

use -- ways to heat other things from the plant

to try to, you know, add additional economics

or revenue to the facility.

And "additional revenue to the facility" would
```

- Q And "additional revenue to the facility" would mean you would need to recover less from the PPA?
- 9 A (Desrosiers) Yes.

- Q Okay. Thank you. Could I hear from OCA, what you think the likelihood that the plant will remain open after the end of the three years?

 Do you think that there's a possibility that this loan might be repaid?
- A (Chattopadhyay) Again, I don't have the information set that the previous witness had. But, to me, when I look at it and I look at sort of \$75 million over three years, and it has to be recovered right next year, that's going to be a challenge. And, so, I'm hoping that it is understood, actually behooves the stakeholders to think about what can be done, and we should be having conversations as to making sure that, you know, the real interest

for us is that we indeed get back the money.

But we can't go overboard to the point that the Company goes bankrupt and there's nothing to get from them. So, we will really have to think through this. And I'm just sharing that, coming sort of into the process late here, as far as the Settlement document is concerned, but that's my view. So, that is something that needs to be worked on.

- Q Mr. Frantz, do you have anything you want to add or --
- A (Frantz) I think it's clear that the

 Legislature understood that this plant would

 struggle for not just this year, but for the

 next couple years. And that gives time to the

 plant, which was intended, I think, and

 discussed, to work out additional revenue

 sources or something else to stay viable.

I think it would just be speculation on my part right now to say whether or not they will be viable at the end of the three years. I don't see market conditions changing a lot, based on future prices and natural gas prices. But that can change fairly quickly also.

te can change railly quickly also.

```
1
              But I think it will be a challenge, but
 2
         you've heard from the Company it's a challenge
 3
         they're already starting to think about and try
 4
         to meet.
 5
                   CMSR. BAILEY: Okay. Thank you.
 6
         That's all I have.
 7
                   CHAIRWOMAN MARTIN: Commissioner
         Giaimo.
 8
9
                   CMSR. GIAIMO:
                                  This is a good
10
         jumping-in point.
    BY CMSR. GIAIMO:
11
12
         I'd like to hear if the parties gave
13
         consideration to, rather than having a one-year
14
         payback, something like a three-year payback,
15
         which would be consistent with the three-year
16
         suspension? It seems to me, given
17
         Mr. Chattopadhyay's point, that a $75 million
18
         repayment could be significantly onerous.
19
         Would 25 million be less onerous? And was that
20
         considered, and are the parties opposed to
21
         that?
22
         (Desrosiers) I don't think it was considered as
23
         part of the discussion. But we'd welcome it.
24
                   MS. CHIAVARA: Excuse me, Commission?
```

```
1
         Is there any way that we could ask,
 2
         respectfully, for a five-minute recess, and get
 3
         right back to your questions?
                   CHAIRWOMAN MARTIN: Yes. We'll
 4
 5
         recess now.
 6
                   MS. CHIAVARA: Thank you very much.
 7
                         (Recess taken at 3:34 p.m. and
                         resumed at 3:45 p.m.)
 8
9
                   CHAIRWOMAN MARTIN: And we will go
10
         back on the record.
11
                    Is there anything we need to do
12
         before we proceed with questioning the
13
         witnesses?
14
                   MS. CHIAVARA: No. But thank you for
15
         the recess. I appreciate that, Chair.
16
                   CHAIRWOMAN MARTIN: Okay. Thank you.
17
         Commissioner Giaimo.
    BY CMSR. GIAIMO:
18
19
         So, when we left, do the parties now want to
20
         respond?
21
         (White) The question was "whether the credits
22
         would be amortized over a three-year period,
23
         rather than the one-year period as the PPA is
24
         currently written?"
```

1 Q I think the question was "whether or not the 2 parties would be amenable to that?" Yes. 3 (White) Yes. We would be amenable to that. Α (Desrosiers) We would be amenable to that. 4 Α 5 (Chattopadhyay) I would let Don chime in. 6 MR. KREIS: From the standpoint of 7 the OCA, that would be a material change to the Settlement Agreement. And we would, therefore, 8 9 go back to our status quo anti position and go 10 back to litigating. 11 CMSR. GIAIMO: Okay. 12 MS. ROSS: Do you want to speak or 13 should I, Tom? 14 MR. FRANTZ: Feel free. 15 [Laughter.] 16 MS. ROSS: I always get the fun job. 17 I think that the Staff believes that 18 the Settlement as it's currently crafted is 19 consistent with the legislative intent. And we 20 wouldn't support a material change at this 21 time. To follow on, we think that, even if 22 23 the costs were amortized over three years, the 24 challenge of performing with even a \$25 million

credit in that first year is going to be the death knell, unless there are material changes to the revenue stream.

And I further think that the

Legislature didn't intend for this approval to

be the permanent solution. What they intended

was for the companies to go back and work out a

better long-term, market-based alternative for

this facility.

CMSR. GIAIMO: Okay. Thank you,

Attorney Ross. My first sheet is all about -
my first sheet of questions is all about

legislative intent. So, thank you for the

transition. And thank you to the panel for

answering that question. I suspected there was

a reason why the one-year was what it was. So,

thank you.

BY CMSR. GIAIMO:

So, digging into the legislative intent of Senate Bill 577, and to the extent -- I'm asking the parties to answer to the extent they know or have some legislative background.

Was Senate Bill 577 intended to be a bridge to find a long-term solution?

1 A (Desrosiers) Yes.
2 A (Frantz) I agree.

- Q Okay. Was it a gift or was the expectation that it would be paid back?
 - A (Desrosiers) I think the legislative intent was that it was going to be a gift. But that's not where we're at today.
 - A (Frantz) I don't recall the Legislature, in the committees that I attended, ever using the word "gift". I think they recognize that these were over-market costs, and that the plant stated, and they believe, that, if the current conditions stayed the way they were, the plant would close. And there would be a serious economic hit to the Berlin area and the North Country.
 - Q Did the Legislature appreciate the magnitude of costs associated with Senate Bill 577?
 - A (Frantz) I think, through this docket, we've seen the magnitude potentially higher than what was estimated at the time. At the time, I estimated over-market energy costs per year at somewhere in the 18 to \$22 million range, I believe. They were certainly aware that there

1 would be over-market-market costs associated 2 with this for three years. 3 During the legislative discussions, was there Q ever any indication with respect to the 4 5 Legislature's intent with regard to -- with 6 respect to cost recovery, whether a flat rate 7 was something that they thought was, in fact, equitable or the proper approach? 8 (Frantz) Rate design was never addressed during 9 10 these hearings. The overall macroeconomic 11 effects were the key aspect of the hearings. 12 At any time was there ever a discussion that Q 13 all the electric utilities should contribute, 14 as there might be a bigger state public policy 15 at issue? 16 Α (Frantz) I don't recall that being discussed on 17 the record. Though, I -- I don't think I can 18 find it in the history of the docket either. 19 Okay. Switching gears slightly. So, let's Q 20 play out what happens if Berlin Station were to 21 cease operation after three years. How would 22 that play out? What would Eversource do? How 23 would ownership of the plant and potential sale 24 play out?

A (White) The PPA outlines the purchase of power products from the facility. To the extent they produce energy, capacity, or RECs, the PPA identifies the cost for us to buy those products. I don't honestly know how it might play out.

If they ceased producing energy, we would simply not receive megawatt-hours or RECs, so we would not pay them anything. To the extent anything was produced, our payment -- the over-market amounts would be credited against those payments.

It's possible that the plant could cease producing energy for a period of time and still receive capacity credits from ISO-New England, which, under the PPA, we would purchase at a fixed price, as outlined in the PPA.

I don't know that that situation going on, it doesn't feel like a breach of contract to me. So, I'm not a lawyer, a contract lawyer.

I'm not really sure how long a situation like that could go. But, from a contract administration standpoint, that's how it would work initially.

| Τ | Q | Okay. So, my understanding, and it might be |
|----|---|---|
| 2 | | obviously, it might be a flawed one, was that |
| 3 | | the part of the benefit of the initial |
| 4 | | agreements was that, effectively, the |
| 5 | | ratepayers were helping to sustain Berlin |
| 6 | | Station, and that, effectively, they would pay |
| 7 | | the first \$100 million under the initial |
| 8 | | Settlement. And, if there was some sort of |
| 9 | | forced sale and the plant wasn't to operate, |
| 10 | | that things that the money over the |
| 11 | | \$100 million would then be refunded back and |
| 12 | | flowed through back to the ratepayers in a sale |
| 13 | | of the plant. Is that a misunderstanding? |
| 14 | А | (White) No. Those clauses do exist. That the |
| 15 | | 100 million is, effectively, a coupon value |
| 16 | | toward the purchase of the plant. The PPA |
| 17 | | assumes that's at the end of the contract term. |
| 18 | | We'd have to I'd have to read it more |
| 19 | | closely. I'm not intimately familiar with all |
| 20 | | the details of those arrangements, what |
| 21 | | happens, what would move that series of events |
| 22 | | forward in time. |
| 23 | Q | Do we have a general idea of what the plant's |
| 24 | | net book is now? The value of the plant, if it |

```
1
         were to be sold? No?
 2
    Α
         (White) I do not.
 3
         Okay. Is it -- this may or may not be
    Q
         answerable, but is it under $175 million, which
 4
 5
         could be the total amount paid by ratepayers
 6
         from, what, 2014 through 2022? Not answerable?
 7
         (White) I don't know.
    Α
         Okay. Has anyone done any economic analysis on
 8
    Q
         the direct and indirect economic development
9
10
         benefits associated with the plant? Do they
11
         exceed the costs being paid?
12
         (Frantz) There was an economic analysis done
    Α
13
         for the facility by, I think, Brian Gottlieb,
14
         and that was presented to the Legislature. And
15
         it's included in the record at the Legislature.
16
         It's public.
17
              I will say it was based on 2015, with some
18
         updates for 2016. That's the timeframe of his
19
         economic study.
20
         I think one of the perceived values to the
21
         state associated with the plant is, obviously,
22
         the logging and the pulp, the pulp industry
23
         benefits. I'm wondering, given the plant's
24
         proximity to the Maine border, do we know how
```

```
1
         much pulp is actually from Maine and how much
 2
         is from New Hampshire, and even Vermont?
 3
                   WITNESS DESROSIERS: Dammon.
                   MR. FRECKER: Yes. So, the plant
 4
 5
         gets about 60 percent of its wood supply from
 6
         New Hampshire, --
 7
                         [Court reporter interruption.]
                   MR. FRECKER: Oh, I'm sorry. The
 8
9
         plant gets about 60 percent of its wood supply
10
         from New Hampshire, about 15 to 20 percent from
11
         Maine. And it varies from year to year,
         Commissioner. And the rest comes from as far
12
13
         away as Canada, Massachusetts, Vermont and New
14
         York.
15
                   CHAIRWOMAN MARTIN: Would you mind
16
         joining the panel and being sworn in, so we can
         get that on the record.
17
18
                         [Short pause.]
19
                         (Whereupon Dammon Frecker was
20
                         duly sworn by the Court
21
                         Reporter.)
22
                   CHAIRWOMAN MARTIN: Ms. Holahan,
23
         could you please?
24
    BY MS. HOLAHAN:
```

```
1 Q Would you state your -- would you state your
```

- 2 name for the record please?
- 3 A (Frecker) My name is Dammon Frecker.
- 4 Q And by whom are you employed?
- 5 A (Frecker) CS Operations, Incorporated.
- 6 Q And what are your job responsibilities at CS
- 7 Ops.?
- 8 A (Frecker) So, I am the Asset Manager for
- 9 Burgess Biopower for the ownership team. And I
- 10 also manage developments and operations of
- other businesses that the company advances.
- 12 | Q In this capacity, do you oversee or do you have
- experience with the wood contracts for the
- supply of wood products at the Berlin Station
- 15 facility?
- 16 A (Frecker) Yes. I manage wood procurement for
- 17 the facility.
- MS. HOLAHAN: Thank you.
- 19 BY CMSR. GIAIMO:
- 20 Q Okay. So, just for the record, maybe you can
- 21 repeat the percentage of wood supply for the
- 22 plant by state?
- 23 A (Frecker) Sure. So, it varies a little bit
- 24 | from year to year. But, typically, we procure

```
1
         about 60 percent of our fuel supply from the
 2
         State of New Hampshire, 10 to 20 percent from
 3
         the State of Maine, and then the remainder of
         it comes from as far away as Massachusetts,
 4
 5
         Canada, New York, and Vermont. We have a very
 6
         large region that we need to pull from.
 7
         And is that referred to as your "wood basket"?
 8
         Is that the terminology?
9
         (Frecker) That is a term that many people use,
    Α
10
         yes.
11
         Okay. All right. Thank you.
    Q
12
                   CMSR. BAILEY: May I ask a follow-up
13
         question?
14
    BY CMSR. BAILEY:
15
         Why don't you buy all of it in New Hampshire?
16
         (Frecker) There's not enough wood available.
17
         We use 800,000 tons a year. You know, a
18
         typical biomass plant is using 150 to 200,000.
19
    BY CMSR. GIAIMO:
20
         Mr. Desrosiers, Dr. Chattopadhyay suggested
21
         that the books and records might not be
22
         insightful, because you wouldn't be using
23
         FERC-specific accounting techniques. Is that
24
         something that the Company would be able to
```

```
1
         provide, specifically FERC accounting
 2
         methodologies?
         (Desrosiers) I don't know.
 3
    Α
 4
         So, this, I guess, if you can't answer this
    Q
 5
         question, I would hope that Attorney Holahan
 6
         might answer it in her closing statements. But
 7
         would the Company be opposed to providing
         updates to the Legislature and the Commission
 8
 9
         on the state of the market, changes in
10
         circumstance, and plans to ensure payback over
11
         the next two or three years?
12
         [No verbal response.]
    Α
13
                   CMSR. GIAIMO: So, I will certainly
14
         let Ms. Holahan answer that later, if that's
15
         the best approach? Okay. So, I'm done. I
16
         don't think they can answer it. So, I'm done.
17
                   CHAIRWOMAN MARTIN: Okay. Thank you.
18
         I have a question that I think Eversource may
19
         be best able to answer.
20
    BY CHAIRWOMAN MARTIN:
21
         On what date did the Cumulative Reduction
22
         Factor reach $100 million?
23
         (White) It was sometime in September. I don't
    Α
24
         have an exact date.
```

```
1
    Q
         You can't narrow that down at all?
 2
    Α
         (White) We typically don't track it daily.
 3
         There's really no need to track it even
         monthly. But, for obvious reasons, we were.
 4
                                                         Ι
 5
         would estimate it was mid month. I just know
         we were under 100 million at the end of August
 6
 7
         and over 100 at the end of September.
         And that's 2019?
 8
    Q
9
         (White) That's correct.
10
         We heard testimony today that this was
11
         essentially a loan of three years of
12
         over-market costs. What is the three-year
13
         period?
14
         (White) The law suspends operation of the cap
15
         for three years.
16
    Q
         Uh-huh.
17
         (White) Our reading of the contract is that the
18
         cap would operate beginning on December 1st,
19
                The contract is very clear that the
         2019.
20
         100 million is considered at the end of each
21
         operating year. So, the fact that we crossed
22
         that threshold in September, under the plain
23
         language of the contract, that's immaterial.
24
         You look at it at the end of an operating year.
```

```
1
         And, at the end of November 2019, we were over
 2
         100. So, I would say that the suspension of
 3
         the operation of the cap for the three-year
         began on December 1st, 2019, and would end on
 4
 5
         November 30th, 2022. That's the three years.
 6
         Okay. I understand that. I think that's a
    Q
 7
         different question, though.
    Α
         (White) Okay.
 8
         The accrual of the over-market costs for a
9
10
         three-year period of time, does that begin in
11
         September?
12
         (White) Well, I guess you could say it began in
    Α
13
         September, and the 5 million accrued from that
14
         point, from that point until November 30th.
15
         So, is it actually more than three years?
16
    Α
         (White) Well, operation of the cap was
17
         suspended for three years. I guess it's a
18
         matter of how you want to count the months.
19
         You know, in that final operating year that
20
         ends on November 30th, 2022, during the --
21
         during the administration of the contract
22
         during that year, that ends on November 30th,
23
         2022, credits are not applied against payments,
24
         because operation of the cap has been
```

```
1
         suspended. Nevertheless, during that year,
 2
         over-market amounts are still accumulating.
 3
              So, I guess I'm not clear what the
         question is. I think what we're concerned with
 4
 5
         is suspending the cap for three years.
         So, if the cap is suspended until
 6
    Q
 7
         November 30th, 2022, the accrual of over-market
         costs will actually be a loan greater than 36
 8
9
         months?
10
         (White) Yes.
    Α
11
                   CHAIRWOMAN MARTIN: Thank you.
12
         have no other questions.
13
                   Yes, Commissioner Bailey.
14
                   CMSR. BAILEY: I have a follow-up on
15
         that.
16
    BY CMSR. BAILEY:
17
         So, I think what you're saying is that there
18
         really isn't $100 million -- there wasn't,
19
         before Senate Bill 577, a limit on the $100
20
         million cap, except for, whenever that cap was
21
         exceeded, it ended at the end of the operating
22
         year, whatever that amount was. So, it could
23
         have gone over $100 million, and -- oh, but
24
         ratepayers would have paid, like it's set out
```

- here, ratepayers would have paid the \$5 million
 back next year?
- 3 Α (White) Yes. \$5 million of credits against 4 energy payments would begin on December 1st, 5 2019. Effectively, what that's doing is resetting the 105 million, at the end of the 6 7 operating year, back to 100. And, then, on December 1st, it begins -- the 100 begins to be 8 9 added to again. So, when you get to the end of 10 that operating year, it likely would have been 11 125. The operation of the cap would credit energy payments in the following year by that 12 13 over \$100 million amount, resetting the 14 100 million back to 100 million. And, on the 15 next day, it would begin accumulating above 16 100 million again. So, it sort of waterfalled 17 year to year.
 - Q Okay. Thanks. And, then, Ms. Menard, we talked about the rate that we're going to put in the Stranded Cost Recovery Charge, if we approve everything that you've asked for on February 1st for this year. But, for next year, the rate, all other things being equal, would be lower than the rate this year, because

19

20

21

22

23

24

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1
         it would be the $25.866 million divided by the
 2
         7.7 million megawatt-hours. So, it would be
 3
         much lower next year, isn't it?
 4
    Α
         (Menard) Yes.
 5
    Q
         And that's how you would calculate, all other
 6
         things being equal, that would take the
 7
         estimated 12 months over-market costs that is
         the best number that we know today, and divide
 8
9
         that by the 7.7 million megawatt-hours?
10
         (Menard) Yes.
    Α
11
                   CMSR. BAILEY: Okay. Thank you.
12
                   CHAIRWOMAN MARTIN: Okay. Is there
13
         any need for follow-up or can we move on?
14
                   MS. CHIAVARA: I'm sorry. Nothing at
15
         this time, Chair. Thank you.
16
                   CHAIRWOMAN MARTIN: Okay. Great.
                                                       Wе
17
         can excuse the witnesses then. Thank you,
18
         everyone.
19
                   Other than exhibits, is there
20
         anything else we need to do before the parties
21
         sum up?
22
                         [No verbal response.]
23
                   CHAIRWOMAN MARTIN: Okay. Then,
24
         without objection, we will strike ID on
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1 Exhibits 3 through 7. MS. CHIAVARA: 2 Yes. 3 CHAIRWOMAN MARTIN: And we will start 4 with closing statements, with Mr. Kreis. 5 MR. KREIS: Thank you. I always 6 appreciate the chance to go first. 7 I guess the first thing I want to make sure that the Commission is aware, since 8 9 I'm not sure if it was apparent today, is that 10 the Settlement Agreement that is pending in 11 front of you is the result of a great deal of 12 good faith negotiations among parties that I 13 think clearly acted with a sense of goodwill. 14 This is not -- nobody put a shotgun to the 15 heads of me or Dr. Chattopadhyay. It was a 16 pleasure dealing with the other parties, 17 including the Staff. I think there was an 18 earnest desire to reach a reasonable 19 accommodation of all the competing issues. 20 There was some pretty serious disagreements that we started with in this docket. And I'm 21 22 pleased with the way that we were able to 23 resolve them. 24 This is clearly a short-term stopgap

measure that we have placed in front of you.

It does not even pretend to resolve the

long-term question of the future of this plant

or the future of the forest products industry

in the North Country, or anything else. It is

merely a way of dealing in a fair and equitable

way with the realities of Senate Bill 577.

The OCA made some very significant concessions in this docket, particularly giving up our quest to have a look at the books and records of Berlin Station. We're comfortable having made that concession. We think that the uniform cents per kilowatt-hour charge is eminently fair, even though it deviates from the cost allocation that applies in the Asset Divestiture — in the Asset Divestiture Agreement.

I promise you, and everybody else, that I will be back at the Legislature testifying that taxing Eversource electric customers to sustain the economic development of the North Country is bad public policy.

But, for the present, this is a reasonable response to the realities of Senate Bill 577.

1 I earnestly request the Commission's 2 approval of this Settlement Agreement as it has 3 been entered, because any other result will -well, that the OCA has to reserve the right to 4 5 reassert all of its previously taken positions, 6 some of which were quite emphatically taken, 7 and I would revert back to those in the event the Settlement Agreement isn't approved. 8 9 I believe it's in the public 10 interest, and I urge you to give it your 11 imprimatur. 12 Thank you. 13 CHAIRWOMAN MARTIN: Thank you. 14 Ms. Ross. 15 MS. ROSS: I always hate following 16 the OCA. Ditto. 17 The Staff, obviously, supports the 18 Settlement. It is a compromise. And it is 19 not, as Mr. Kreis just indicated, it is not a 20 long-term solution, nor do we believe that 21 Senate Bill 577 was intended to be a long-term 22 solution. And, as difficult as this is, to 23 accept a piece of legislation that has an

obvious not-very-attractive endpoint here for

24

this company, we do believe that the

Legislature simply intended for us to give them

a three-year break for them to try to come up

with a way to become viable, based on the

current market.

So, we urge the Commission to accept the Settlement and to put the rates into effect February 1st, to avoid up and down, as you've learned, the Company will hold payments that it has currently withheld from Burgess until the actual effective date of the amendment, which should be, barring unforeseen appeals, 30 days after the order is issued. And Staff believes that a reconciling rate can go into effect and be adjusted subsequently, if necessary, if there are challenges to the Settlement and the approval.

Thank you.

CHAIRWOMAN MARTIN: Thank you.

Mr. Boldt, did you wish to speak?

MR. BOLDT: Merely, in support of the plant, we ask that the Settlement Agreement be adopted.

CHAIRWOMAN MARTIN: Okay. Thank you.

Ms. Holahan.

MS. HOLAHAN: First of all, I'd like to thank the Commission for their time, and particularly their attention to the timing issues involved in this docket. And to the other parties, in working together to resolve these pressing issues.

You know, as the Commission is aware, this case has a long and rather complicated history. It spans a number of different dockets and a parade of parties, and, would be a nod to Darwin, only the hardy remain today, I will say.

The Settlement -- first of all, with respect to Commissioner Giaimo's most recent question about reporting: Philosophically, the company is not opposed to reporting, and certainly we would comply to with any order issued by the Commission.

My primary concern is, to what extent and what's the scope of the reporting, how often and how frequent? Because the fact of the matter is, any distraction and any additional requirements are merely going to

pull Burgess away from the more pressing issue of finding a long-term solution. And, clearly, that's the intent, in signing onto the Settlement Agreement, is to provide that three-year runway for the company to do that.

I would venture to guess that the collective years of experience from the attorneys in this room is more than 150 years, not to date any of us. But I can also say that this docket has presented some very novel issues for all of us. And it really comes at the intersection of a bilaterally negotiated PPA, the Legislature's enactment of policy related to energy and economic development, and the PUC's authority under state -- the statutorily mandated authority.

I think what the Settlement Agreement does is to try to strike that delicate balance between and among all of those competing -- sometimes competing things, and to relieve the tension, there's sometimes tension created by those three things.

All in all, I think Burgess is fully supportive of the Settlement Agreement. It

avoids protracted litigation, and it provides a definitive and final solution, so that it can direct its attention to the task at hand, which is finding a long-term fix.

And, based on that, I would ask the Commission to approve the PPA Amendment and approve the Settlement Agreement, so that the rates can go into effect by February 1.

Thank you.

CHAIRWOMAN MARTIN: Thank you.

Ms. Chiavara.

MS. CHIAVARA: Yes. Thank you. I also want to thank the Commission for hearing us out today. And I'd also like to thank the OCA for punctuating the good faith that all four parties executed throughout, since the outset of this Settlement Agreement, with an eye to really resolve any outstanding issues in regards to the implementation of SB 577. So, thank you for that.

And, then, I would just like to reiterate what we are seeking, which is approval of the Amended PPA; approval of the Burgess Settlement Agreement in its entirety;

1 approval of cost recovery incurred by SB 577 on 2 the equal cents per kilowatt-hour basis, which is the term that's -- and the method of 3 allocation which is contained within the 4 5 Settlement Agreement; and inclusion of all these costs into Eversource rates effective 6 7 February 1st, as a failure to add any of these components, in the face of SB 577, will only, 8 9 at this point, adversely affect our customers. 10 Thank you very much. 11 CHAIRWOMAN MARTIN: Thank you. And I 12 think the Commission would also like to say 13 thank you to everyone. It is clear that there 14 was a lot of work and effort that went into 15 reaching an agreement here. So, thank you all 16 for that. 17 And we will take the matter under 18 advisement. We know that it is important, and 19 that you're hoping to get an order quickly. 20 And we will adjourn. 21 (Whereupon the hearing was 22 adjourned at 4:16 p.m.) 23

24